ORDINANCE NO.: 2009 - 18

AN ORDINANCE AMENDING CHAPTER 23 (PLANNING), ARTICLE VIII (ADEOUATE PUBLIC FACILITIES) OF THE HERNANDO COUNTY CODE OF ORDINANCES BY AMENDING LAND DEVELOPMENT REGULATIONS REGARDING ADEOUATE PUBLIC FACILITIES AND CONCURRENCY, ADDING PROVISIONS PERTAINING TO PUBLIC SCHOOL FACILITIES AND PUBLIC SCHOOL CONCURRENCY, ADDING PROVISIONS IMPLEMENTING PUBLIC SCHOOL CONCURRENCY, AND UPDATING PROVISIONS FOR TRAFFIC STUDY REQUIREMENTS AND TRANSPORTATION PROPORTIONATE FAIR-SHARE MITIGATION: AMENDING CHAPTER 23, ARTICLE III (IMPACT FEES), DIVISION 2 (EDUCATIONAL FACILITIES IMPACT FEE), SECTION 23-73 (EXEMPTIONS); AMENDING APPENDIX A (ZONING) OF THE CODE BY AMENDING ARTICLE II (GENERAL REGULATIONS), SECTION 4 (VEHICLES), SUBSECTION A (OFF-STREET PARKING SPACE AND ACCESS), ARTICLE V (ADMINISTRATION), SECTION 8 (SPECIAL **EXCEPTION USE REGULATIONS), SUBSECTION B (GENERAL** STANDARDS), AND ARTICLE VIII (PLANNED-DEVELOPMENT PROJECT), SECTION 1 (GENERAL PROVISIONS FOR PLANNED DEVELOPMENT PROJECTS), SECTION 2 (PLAN STANDARDS) AND SECTION 3 (NARRATIVE STANDARDS); PROVIDING FOR SEVERABILITY; PROVIDING FOR REPEAL OF INCONSISTENT PROVISIONS; PROVIDING FOR INCLUSION IN THE CODE; AND PROVIDING FOR AN EFFECTIVE DATE. 

 BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF HERNANDO COUNTY, FLORIDA:

WHEREAS, ss., 163.3177, 163.31777, 163.3180(13) and 1013.33(1), Florida Statutes, require coordination of planning between the county and the Hernando County School District (the "school district") to ensure that new or expanded public educational facilities are coordinated in time and place with plans for residential development concurrently with other necessary services; and,

WHEREAS, s. 1013.33(10), Florida Statutes, requires that the location of public educational facilities shall be consistent with the county's comprehensive plan and implementing land development regulations; and,

WHEREAS, the school district is obligated to maintain and implement a financially-feasible 5-year work program for capital facilities based on the level of service standards provided for in the county's comprehensive plan and Chapter 23, Article VIII, of the Hernando County Code of Ordinance; and,

WHEREAS, the county has the sole authority to undertake land use planning and to implement necessary land development regulations within the unincorporated portion of Hernando County; and,

**WHEREAS**, the county was required to amend its Comprehensive Plan pursuant ss. 163.3177, 163.31777, and 163.3180(13), Florida Statutes, regarding implementation of public school concurrency; and,

**WHEREAS**, following advertisement and a public hearing, the Hernando County Board of County Commissioners ("BOCC") adopted a Public School Facilities Element ("PSFE"), also referred to as CPAM-07-8, as an amendment to the county's Comprehensive Plan; and,

**WHEREAS**, pursuant to s. 163.3194, Florida Statutes, the county is now required to amend its land development regulation consistent with its recently adopted comprehensive plan amendment regarding concurrency for public school facilities; and,

**WHEREAS**, in addition, s. 163.3202, Florida Statutes, requires each local government in the State of Florida to adopt or amend and enforce local land development regulations that are consistent with and implement the adopted Comprehensive Plan; and,

WHEREAS, Hernando County has previously adopted land development regulations; and,

**WHEREAS**, periodic updates and clarifications are necessary for the successful implementation of land development regulations.

**SECTION I.** Amending Chapter 23 (Planning), Article VIII (Adequate Public Facilities), Sec. 23-255 through 23-267. Chapter 23 (Planning), Article VIII (Adequate Public Facilities), Sec. 23-255 through 23-267 is amended to read as follows, with underlined matter added and struck-through matter deleted:

#### Sec. 23-255. Short title.

This article shall be known and may be cited as the "Adequate Public Facilities Ordinance."

(Ord. No. 91-27, § 1, 7-31-91)

## Sec. 23-256. Findings.

The Hernando County Board of County Commissioners finds that:

- (1) Section 163.3167, Florida Statutes, required Hernando County, Florida, to prepare and adopt a comprehensive plan as scheduled by the Department of Community Affairs; and
- (2) The board of county commissioners conducted public hearings relating to the adoption of the county comprehensive plan in accordance with section 163.3167, Florida Statutes; and
- (3) It is the responsibility of the board of county commissioners to adopt regulations that adequately plan for and guide growth and development within the county; and
- (4) Section 163.3202, Florida Statutes, requires that the county adopt land development regulations to provide that public facilities and services meet or exceed the adopted level of service standards set forth in the county comprehensive plan; and,
- (5) Rule 9J-5.0055, Florida Administrative Code, establishes the minimum requirements necessary to ensure the facilities and services needed to support development are available concurrent with the impacts with such development; and,

- (6) The board of county commissioners, in adopting this article, is establishing the sole procedure for determining the adequacy of public facilities at the time of development.
- (7) The proportionate fair-share program provides a method by which the impacts of development on transportation <u>and public school</u> facilities can be mitigated by the cooperative efforts of the public and private sectors.

(Ord. No. 91-27, § 2, 7-31-91; Ord. No. 2006-19, § 1, 11-21-06; Ord. No. 2009-

# Sec. 23-257. Intent and purpose.

It is the intent of this article to establish minimum criteria for the concurrency management system and authorize the preparation of an administrative procedure for determining that public facilities and services meet or exceed the adopted level of service standards set forth in the county comprehensive plan.

(Ord. No. 91-27, § 3, 7-31-91)

#### Sec. 23-258. Definitions.

Available capacity review: A preliminary review conducted by the county to determine if an application for a rezoning or special exception is consistent with the comprehensive plan. Adequate public facilities for potable water, sewage treatment, drainage, solid waste, recreation parks, and transportation and public schools must be available in order to deem the request consistent with the county comprehensive plan.

Available school capacity: shall refer to the circumstance where there is sufficient school capacity, as determined by the school district, within each school type (elementary, middle, high) under the adopted Level of Service (LOS) standard to accommodate the demand created by a proposed development.

Certificate of concurrency: The certificate issued by the county upon finding that an application for a development permit meets the standards set forth in the county comprehensive plan for public facilities and services.

Concurrency management system: The procedures and/or process that the local government will utilize to assure that development orders and permits are not issued unless the necessary facilities and services are available concurrent with the impacts of development.

<u>Concurrency service area</u> or *CSA* is used in the context of school concurrency and, for purposes of this article, shall refer to the geographic unit within which school concurrency is applied and determined and delineated pursuant to the CSA map or map series adopted by the school district and incorporated into the county's comprehensive plan.

<u>Contiguous CSA</u> shall refer to a public school concurrency service area (CSA) in which its boundary is directly abutting another CSA.

Development: The carrying out of any building activity, the making of any material change in the use or appearance of any structure or land, or the dividing of land into two (2) or more parcels.

 District facilities work program or 5-year work program is used in the context of school concurrency and shall refer to the financially feasible 5-year listing of capital outlay projects adopted by the school board pursuant to s. 1013.35., Florida Statutes, as part of the district educational facilities plan, which is required in order to: (1) properly maintain the educational plant and ancillary facilities of the district; and (2) provide an adequate number of satisfactory student stations for the projected student enrollment of the district in K-12 programs in accordance with the goal in s. 1013.21, Florida Statutes. Financial feasibility shall be determined using professionally accepted methodologies.

Equivalent residential unit (ERU): The numerical value associated with the average household size of single-family dwelling units.

Financial feasibility shall have the same meaning as defined in s. 163.3164, Florida Statutes, as such statute may be amended or renumbered from time to time.

<u>Finding of available school capacity</u> – a determination by the school district that public school concurrency has been achieved, based on the projected impacts of the proposed development. A finding of available school capacity may be based upon an executed proportionate share mitigation agreement.

Finding of no available school capacity - a determination by the school district that public school concurrency has not been achieved, based on the projected impacts of the proposed development and the failure of the applicant to proffer an acceptable proportionate share mitigation agreement.

FISH Capacity is used in the context of school concurrency and shall refer to the most current version of the Florida Inventory of School Houses ("FISH") report of permanent capacity of existing public school facilities. The FISH Capacity is the number of students that may be housed in a public school facility at any given time based upon a percentage by school type (elementary, middle, and high) of the total number of existing student stations and a designated size for each program. In Hernando County, permanent capacity does not include temporary classrooms unless they meet the standards for long-term use pursuant to s. 1013.20, Florida Statutes.

<u>Proportionate share mitigation agreement (Public Schools) – a voluntary, legally-binding commitment to provide proportionate share mitigation to ensure public school concurrency can be achieved, where school capacity would not otherwise be adequate to support the demand resulting from approval of a proposed development which is subject to concurrency for public schools at the time the proposed development is being considered. The applicant, school district and the county shall be parties to a proportionate share mitigation agreement.</u>

*Public facilities and services*: The following <u>public</u> facilities and services for which level of service standards have been established in the county comprehensive plan:

- (1) Potable water.
- (2) Sewage treatment.
- (3) Drainage.
- (4) Solid waste disposal.
- (5) Parks.
- (6) Transportation.

## (7) Public Schools.

School Interlocal Agreement shall refer to that certain agreement between Hernando County, the City of Brooksville and the Hernando County School District titled "2009 Amended and Restated Interlocal Agreement", together with any subsequent amendments, which sets forth the processes and procedures necessary to coordinate their respective plans and to ensure that new or expanded public educational facilities are coordinated concurrently in time and place with plans for residential development.

(Ord. No. 91-27, § 4, 7-31-91; Ord. No. 2009-

# Sec. 23-259. Available capacity review.

- (a) In order to determine if an application for a rezoning or special exception is consistent with the provisions of the comprehensive plan, an available capacity review will be conducted by the county. This procedure is a review and does not constitute a binding determination by the county.
- (b) The following public facilities will be reviewed for adequacy to the subject site: potable water, sewage treatment, drainage, solid waste, parks, and transportation and public schools:
  - (1) For potable water, sewage treatment, drainage, solid waste, parks, and transportation where capacity will not be available to serve the property seeking a land use or zoning change or other development approval and alternative mitigation is not available or agreeable, then the county may use the lack of such infrastructure capacity as a basis for denial.
  - (2) For public schools where capacity will not be available to serve students from the residential property seeking a land use or zoning change or other development approval and alternative mitigation is not available or agreeable, then the county may use the lack of school capacity as a basis for denial.
- (c) The applicant shall be required to sign an affidavit stating it is understood that the a Available capacity review is not a concurrency determination and does not relieve the applicant from applying for a concurrency determination.
- (d) Any person may request an available capacity review at any time for the public facilities identified in this article.
- (e) An available capacity review fee will be established by the board of county commissioners.

(Ord. No. 91-27, § 5, 7-31-91; Ord. No. 2009-

## Sec. 23-260. Certificate of concurrency.

- (a) A valid certificate of concurrency must be issued to a A property owner or his designated representative <u>must apply for and obtain a valid certificate of concurrency</u> prior to the issuance of the following development orders <u>or approval</u>, <u>as applicable</u>:
  - (1) Zoning permit Approval for any Class B or Class C subdivision.
  - (2) Building permit Conditional plat approval for any Class A subdivision.

- (3) Conditional subdivision plat approval If no subdivision approval is required, then at time of site plan approval or building permit, whichever occurs first.
- (4) Final subdivision plat approval. (5) Development orders for developments of regional impact (DRI's issued by the county pursuant to s. 380.06(15), Florida Statutes, as such section may be amended or renumbered from time to time. At the written request of the school district, the concurrency determination for public school facilities may be made at a later point in time pursuant to a separate agreement between the developer and the school district, and which agreement shall be incorporated by reference in the DRI development order.
- (6) Construction drawing approval.
- (b) Application and fees.
  - (1) The Potable water, sewage treatment, drainage, solid waste, parks, and transportation.
    - a. For concurrency approval for potable water, sewage treatment, drainage, solid waste, parks, and transportation, the property owner or his designated representative shall apply for a certificate of concurrency by filing a technically complete sworn application and application fee with the department of planning upon a form to be provided by the department.
    - b. Upon request by the planning department, the property owner shall provide supporting documentation utilizing professionally acceptable methodology and practices.
    - (c) <u>c.</u> The board of county commissioners shall establish an appropriate fee structure by resolution and such fees shall be filed with the application for a certificate of concurrency.

# (2) Public schools.

- a. For concurrency approval for public schools, the developer shall complete an application on such form supplied by the school district and pay any required fee.
- b. Within ten (10) working days of receipt of a complete school concurrency application, the county will transmit said application to the school district for a determination of whether there is adequate school capacity, for each level of school (elementary, middle, high), to accommodate the proposed development, based on the LOS standards, concurrency service areas, and other standards set forth in this article.
- Within thirty (30) days of receipt of the initial transmittal (from the county), the school district will review the school concurrency application and, based on the standards set forth in this article, report in writing to the County:

- i. whether adequate school capacity exists for each level of school based on the standards set forth in this article and its adopted comprehensive plan; or
- ii. if adequate capacity does not exist, whether the developer proffers an acceptable proportionate share mitigation agreement, consistent with this article,
- (d c) If the proposed development is to be developed in different parts, stages or phases, then the certificate of concurrency shall only apply to that specific part, stage or phase for which a concurrency determination is sought and rendered.
- (d) If the application is deemed concurrent, a certificate of concurrency will be issued by the county. If a development requires more than one (1) development permit, the issuance of the certificate of concurrency shall occur prior to the issuance of the initial development permit. For developments requiring multiple development permits, the certificate of concurrency will be valid to project completion provided development continues in accordance with the standards and time frames authorized by the initial development permit.
- (e) If the application is deemed not to be concurrent, the applicant will be notified in writing by the county.
- (f) The burden of meeting the concurrency test shall be upon the applicant. The county will direct the applicant to the appropriate staff to assist in the preparation of the necessary documentation and information for inclusion into their application: The applicant shall have the burden of adequately demonstrating to the county compliance with the concurrency requirements of this article.
- (g) It is the ultimate responsibility of the property owner or designated agent to ensure that the application for a certificate of concurrency is complete and sufficient and all requested information and materials have been provided to the county, and to the school district as to public school facilities.

(Ord. No. 91-27, § 6, 7-31-91; Ord. No. 2009-

# Sec. 23-261. Concurrency certificate validity.

- (a) An application for a development order must be initiated within three (3) months from the date the certificate of concurrency is issued to remain valid. If the development order has not been obtained within one (1) year from the date the certificate of concurrency was issued, the certificate shall expire a certificate of concurrency shall be applied for at the time an application is made for any development order or approval referenced in the preceding section.
- (b) If a development order has not been secured within one (1) year from the date of the issuance of the certificate of concurrency, the applicant may apply to the county to extend the certificate's validity period. A certificate of concurrency shall expire simultaneously with the development order or approval it accompanied including any extensions or renewals thereof unless a different expiration period is provided in a valid and unexpired development agreement between the property owner and the county or in a valid and unexpired DRI development order issued by the county pursuant to s. 380.06(15), Florida Statutes. Furthermore, notwithstanding anything in this article to the contrary, no person may claim any vested or grandfather rights to concurrency absent either: i.) a valid and unexpired written certificate of concurrency; ii.) a valid and unexpired development agreement between the property owner and the county as approved by the board of county commissioners and signed by its chairperson; or iii.) a valid and unexpired DRI development order issued by the county pursuant to s. 380.06(15), Florida

Statutes The application to extend the validity period must be received by the county at least thirty (30) days prior to the expiration of the certificate of concurrency. The applicant must demonstrate just cause exists for the extension. The county will consider the following factors in making the determination:

- (1) The inability to secure a development order was due to actions of a regulatory agency following submission of a complete application;
- (2) The applicant was required to redesign the project as a result of conditions attached to permits issued by regulatory agencies; or
- (3) Any other relevant circumstances beyond the control of the applicant.

Upon meeting any of the above criteria, county staff may extend the applicant's certificate for a period not to exceed ninety (90) days. The decision of the county staff is appealable to the board of county commissioners.

- (c) The certificate of concurrency shall apply to the land and is therefore transferable from owner to owner of the subject project and parcel for the specific project upon which the certificate of concurrency was issued for; however, in no event may the certificate of concurrency be transferred offsite or to any other parcel.
- (d) Any alteration in scope, <u>intensity</u>, <u>density</u>, magnitude, location, project traffic circulation and/or distribution for the subject property must be reported to and approved by the county, <u>and school district (if the project involves residential development)</u>, for certificate re-evaluation. If such alterations are not reported, the certificate of concurrency will be subject to revocation by the county.
- (e) Public facilities must serve land development adequately according to in accordance with the adopted level of service standards contained within the county comprehensive plan. This certificate of concurrency when issued by the county verifies adequacy adequate capacity and will reserve capacity until it expires its stated expiration date as provided in sub-paragraph (b) above. It Notwithstanding anything to the contrary, a certificate of concurrency offers no other assurance, does not approve any development order, and does not grant any development rights.

(Ord. No. 91-27, § 7, 7-31-91; Ord. No. 2009-

## Sec. 23-262. Exemption from adequate public facilities review and concurrency review.

The purpose of the concurrency review is to determine a project's impact on the provision of public facilities/services. The following will be exempt in whole or in part, from concurrency review:

- (a) Potable water, sewage treatment, drainage, solid waste disposal, parks and transportation. The following will be exempt from the concurrency review:
  - Single-family home or duplex and nonresidential projects consisting of less than one thousand five hundred (1,500) square feet, generating less than twenty (20) average daily trips (ADT), and using less than five hundred (500) gallons of water per day.
  - (2) Any development that has a valid and unexpired certificate of concurrency issued prior to the effective date of this ordinance [ \_\_\_\_\_, 2009] or where concurrency has been vested (for those specified public facilities only) in a valid and unexpired development order.

- (3) Any development that has been vested for concurrency pursuant to a valid and unexpired development agreement between the property owner and the county but only as to those public facilities that have been specified as being vested.
- (b) Schools. The following will be exempt from the concurrency review as to the requirements for public schools:
  - (1) Single family lots of record having received final plat approval (or otherwise deemed grand-fathered as a valid residential lot under the land development regulations of the County) prior to the effective date of the school concurrency ordinance (which applies to the given lot or lots).
  - (2) <u>Multi-family residential development having received final site plan approval prior to the effective date of the school concurrency ordinance.</u>
  - (3) Amendments to any residential development approval which do not increase the number of residential units or change the type of residential units proposed.
  - (4) Any residential development that has only a *de minimus* impact to public school facilities (*i.e.* that generate less than one student per the current student generation multipliers) or otherwise determined exempt based upon a written determination by the school district.
  - (5). All non-residential uses such as commercial, industrial or mining.
- (c) Development of regional impact. Any development of regional impact (DRI) that has a valid and unexpired DRI development order issued by the county pursuant to s. 380.06(15), Florida Statutes, shall be exempt from further concurrency review unless otherwise provided for in the development order.

(Ord. No. 91-27, § 8, 7-31-91; Ord. No. 2009-

## Sec. 23-263. Minimum requirements for concurrency.

- (a) A development order will be issued only if the proposed development does not lower the existing level of service of a facility/service below the adopted level of service in the county comprehensive plan, provides mitigation in accordance with the terms of this article, or which results in only de minimus impacts as defined in section 163.3180(6), Florida Statutes, as such section may be amended or renumbered.
- (b) The minimum criteria to satisfy concurrency requirements have been are established in Rules 9J-5.0055 et seq., Florida Administrative Code, subject to this article and the following additional requirements:
  - (1) For potable water, sewer, solid waste and drainage the following standards must be met, at a minimum, to satisfy the concurrency requirement:
    - a. The necessary facilities and services are in place at the time a development permit is issued; or

- b. A development permit is issued subject to the condition that the necessary facilities and services will be in place when the impacts of the development occur; or
- c. The necessary facilities are under construction at the time a permit is issued; or
- d. The necessary facilities and services are guaranteed in an enforceable development agreement. The agreement must guarantee that the necessary facilities and services will be in place when the impacts of the development occur.
- (2) For parks the criteria under subsection (1) above may be applied or the following minimum standards may be applied:
  - a. At the time the development permit is issued, the necessary facilities and services are the subject of a binding executed contract which provides for the commencement of actual construction of the required facilities or the provision of services within one (1) year of the issuance of the development permit; or,
  - b. The necessary facilities and services are guaranteed in an enforceable development agreement which requires commencement of actual construction of the facilities or the provision of services within one (1) year of the issuance of the applicable development permit. An enforceable development agreement may include, but is not limited to, development agreements pursuant to section 163.3220, Florida Statutes, or an agreement or development order issued pursuant to chapter 380, Florida Statutes.
- (3) Transportation.
  - (a) a. Transportation supply (capacity). Transportation supply shall be determined on a segment by segment basis in accordance with the requirements of the county's adopted comprehensive plan and the terms of this article. For concurrency purposes, all segments on the county's thoroughfare plan shall be considered. Capacity for segments will be based either on FDOT's generalized capacity tables or individual segment capacity studies utilizing professionally acceptable standards and methodology approved by the county planning director. Transportation supply for each segment is:
  - b. Transportation supply is determined as follows
    - 1. The segment's existing peak hour, peak season, peak direction capacity; or
    - 2. The segment's new roadway capacity if facility expansion for the segment is proposed and if:
      - at the time the development order or permit is issued, the facility expansion is under construction; or

- b. ii. A development order or permit is issued subject to a condition that the facility expansion needed to serve the new development is included in the county's adopted five-year schedule of capital improvements and is scheduled to be in place or under actual construction not more than three (3) years after issuance of the project's first building permit or its functional equivalent. For purposes of this section, the county may recognize and include transportation projects included in the first three (3) years of the adopted Florida Department of Transportation five-year work program. In order to apply this provision to a facility expansion project, the capital improvements element (CIE) must include the following policies:
  - i. a) The estimated date of commencement of actual project construction and the estimated date of project completion; and
  - ii. b) A provision that a plan amendment is required to eliminate, defer, or delay construction of any road which is needed to maintain the adopted level of service standard and which is listed in the five-year schedule of capital improvements of the county's adopted comprehensive plan; or
- e. <u>iii</u>. At the time a development order or permit is issued, the facility is the subject of a binding executed agreement which requires the facility to be in place or under actual construction no more than three (3) years after the issuance of the project's first building permit or its functional equivalent; the agreement may assign all or a portion of the created capacity; or
- d. iv. At the time a development order or permit is issued, the facility is guaranteed in an enforceable development agreement, pursuant to section 163.3220, Florida Statutes, or an agreement or development order issued pursuant to chapter 380, Florida Statutes, to be in place or under actual construction not more than three years after issuance of a building permit or its functional equivalent. [Section 163.3180(2)(c), Florida Statutes]; the agreement may assign all or a portion of the created capacity; or
- e. v. The segment is the subject of a proportionate fair-share agreement. In such case, the segment capacity increase reflected in the proportionate fair share agreement shall be available only to the parties to a proportionate fair share agreement.

- (4) For public schools facilities the following standards must be met, at a minimum, to satisfy the concurrency requirement:
  - a. <u>Applicability</u>: All new residential development shall be subject to public school facilities concurrency unless exempted under this article.
  - <u>b.</u> <u>Concurrency service areas (CSAs):</u>
    - 1. CSAs will be developed based upon school attendance zones so that there is school capacity in each concurrency service area (CSA) or contiguous CSA to meet the adopted level of service (LOS) standard within the 5-year time frame contained in the school district's adopted 5-year work program (as such work program is updated annually by the school board) and incorporated by reference into the county's Capital Improvement Element.
    - 2. CSAs may be subsequently modified to maximize available school capacity and make efficient use of new and existing public school facilities in accordance with the adopted LOS standards, and taking into account policies which:
      - i. minimize transportation costs;
      - ii. limit maximum student travel times;
      - iii. affect desegregation plans;
      - iv. achieve socio-economic, racial and cultural diversity objectives;
      - v. recognize capacity commitments resulting from the development approvals (by the county) for the CSA; and.
      - vi. recognize capacity commitments resulting from development approvals (by the county) for contiguous CSAs.
    - 3. All CSAs will be described geographically and appropriately mapped.
  - c. Calculation of capacity:

The school district will determine whether adequate school capacity exists for each school type (elementary, middle, high) within the subject CSA, based on the adopted LOS standard, for each proposed residential development or project. Capacity shall be calculated by:

- 1. <u>Total School Facilities Calculate total school facilities by adding:</u>
  - <u>i.</u> <u>existing school facilities for each school type</u> (elementary, middle, high) within the subject CSA;
  - <u>ii.</u> the capacity of all planned school facilities for each school type (elementary, middle, high) as identified in

# years one through three of the school district's 5-year Work Program within the subject CSA; plus

- 2. *Total Demand* Calculate total demand on school facilities by adding:
  - i. used capacity for each school type (elementary, middle, high) within the subject CSA;
  - ii. the portion of reserved capacity (i.e. any development that has a valid and unexpired concurrency determination) projected to be developed within the subject CSA;
  - iii. the portion of exempt development within the subject CSA; plus
  - iv. the demand on schools created by the proposed development as applied to the subject CSA.
- 3. Available Capacity. Total school Facilities minus total demand equals available capacity for each school type (elementary, middle, high) within that CSA.
- d. Determination of sufficient school capacity for residential development:
  - 1. In determining whether there is sufficient school capacity to accommodate a proposed residential development, the school district will consider:
    - i. <u>Subject CSA.</u> Available capacity will be determined pursuant to subsection c. above.
    - ii. Contiguous CSA. If the proposed residential project creates or increases a capacity deficit within one or more school types (elementary, middle, high) within the subject CSA based on the adopted LOS standard, then a determination of available capacity will be performed for each contiguous CSA in the same manner as capacity was determined for the subject CSA (pursuant to subsection c. above). To the extent not inconsistent with this article and the School Interlocal Agreement, the school district may also take into account:
      - a). Travel time (school bus route from the applicable school to the proposed development should not exceed 50 minutes);
      - b) Where school capacity is reserved for a specific academic or magnet program(s) at a particular school or for establishing student diversity and

not otherwise accounted for in the capacity calculation set forth in subsection c. above, then such capacity cannot be claimed in a contiguous concurrency service area for purposes of determining available capacity; and,

- c). Where two CSA's are separated or divided by the Withlacoochee State Forest, then they shall not be deemed contiguous for purposes of determining available capacity.
- In conducting the contiguity review, the school district shall first use the contiguous CSA with the most available capacity to evaluate projected enrollment/demand for each applicable school type (elementary, middle, high) and, if necessary, shall continue to the CSA with the next most available capacity until all contiguous CSAs have had a capacity determination performed in accordance with subsection c. above. If a contiguous CSA is identified as having available capacity, then the actual development impacts of the proposed project shall be shifted to that CSA having available capacity (this shift shall be accomplished in accordance with school board Policy and which may include, without limitation, appropriate boundary changes or shifting future student assignments within the affected school type(s)).
- e. <u>Issuance of residential development orders predicated on sufficient public school facility capacity:</u>
  - 1. The issuance of development orders for new residential units shall be predicated on the availability of school capacity.
  - Whether there is adequate school capacity to accommodate students generated by the proposed development for each type of school within the affected CSA consistent with the adopted LOS standard will take into consideration that:
    - i. Adequate school facilities will be in place or under actual construction within three (3) years after the issuance of the subdivision approval or site plan (or functional equivalent); or,
    - ii. Adequate school facilities are available in an adjacent CSA and the impacts of development can be shifted to that area; or,
    - iii. The developer executes a legally binding commitment
      (i.e. proffering an acceptable proportionate share
      mitigation agreement) to provide mitigation
      proportionate to the demand for public school facilities
      to be created by the actual development of the property

# subject to the subdivision approval or site plan (or functional equivalent) pursuant to article.

- 3. If the impact of the proposed development will not occur until years 2 or 3 of the school district's financially feasible work plan, then any relevant programmed improvements in those years shall be considered available capacity for the project and factored into the level of service analysis. If the impact of the project will not occur until years 4 or 5 of the work plan, then any relevant programmed improvements shall not be considered available capacity for the project unless funding of the improvements is assured through school board funding to accelerate the project, through proportionate share mitigation, or some other means.
- 4. If the school district determines that adequate capacity does not exist but that the developer's proffered proportionate share mitigation agreement is an acceptable alternative to the school district, then the mitigation set forth in section 23-269 of this article shall apply.
- 5. The county will issue a certificate of concurrency for schools only upon:
  - i. the school district's written determination that adequate school capacity will be in place or under actual construction within three (3) years after the issuance of subdivision approval or site plan approval (or functional equivalent) for each level of school without mitigation; or,
  - ii. the execution of a legally binding proportionate share mitigation agreement between the applicant, the school board and the county.
- (4 5) In determining the availability of services or facilities, a developer may propose and the county may approve developments in stages or phases so that the facilities and services needed for <u>each stage or</u> phase will be available in accordance with the standards required by this section concurrent with the impacts of the proposed development.

(Ord. No. 91-27, § 9, 7-31-91; Ord. No. 2006-19, § 1, 11-21-06; Ord. No. 2009-

# Sec. 23-264. Facilities/services subject to concurrency determination.

A concurrency determination shall be made for the following public facilities/services:

- (1) Potable water.
- (2) Sewage treatment.
- (3) Drainage.

1							
2	(4)	Solid waste disposal.					
3	(5)	D-1-					
4	(5)	Parks.					
5 6	(6)	Transportation.					
7	(0)	Transportation.					
8	<u>(7)</u>	Public Schools.					
9							
10	(Ord. No. 91-27, § 10, 7-31-91; Ord. 2009)						
11							
12	Sec. 23-265. Facility/service demand calculations.						
13	The Callegain	a calculations shall be used to determine the unclosted demand of the managed					
14 15	The following calculations shall be used to determine the projected demand of the proposed						
16	project described in an application for a development permit on the public facilities and services. The calculations are listed by public facility and service type. The information necessary to enable the county						
17	to perform the facility/service demand calculations in the following shall be provided by the applicant to						
18	the county.	rote the definance expendent in the tenewing sharr se provided by the approximate					
19							
20	(1)	Potable water:					
21	. ,						
22		Adopted LOS = 250 350 gal./day/Equivalent Residential Unit (ERU)					
23							
24		$\frac{250}{350} \text{ gal} \times \underline{\qquad} \text{ERU's = demand}$					
25	(2)						
26	(2)	Sewage treatment:					
27 28		Adopted LOS = 200 200 cal /day/EDIT					
29		Adopted LOS = $\frac{280}{280}$ gal./day/ERU					
30		<del>200</del> <u>280</u> gal × ERU's = demand					
31		200 <u>200</u> 5th 210 3 demand					
32	(3)	Drainage:					
33							
34		Adopted LOS = post development runoff shall be no greater than					
35		predevelopment runoff based on 25-year frequency, 24-hour duration; rainfall					
36		intensity curve-zone 8, Florida Department of Transportation Drainage Manual,					
37		1979 and in accordance with the county's adopted Facilities Design Guidelines.					
38	745						
39	(4)	Solid waste:					
40 41		Adopted LOS = $\frac{5}{4.75}$ lbs./day/person (nonresidential uses are included in the					
42		adopted LOS = 5 4.75 lbs./day/person (nomesidential uses are included in the					
43		adopted 203)					
44		Solid waste will be calculated on a county-wide basis at regular intervals.					
45							
46		Current estimate 5 4.75 lbs. per capita					
47		• •					
48		Population $\times$ per day = Demand					
10							

## (5) Parks:

Total LOS = 4.00 acres/1,000 people with 2.00 acres/1,000 for user-oriented facilities 2.00 acres/1,000 for open space

Parks will be calculated on a county-wide basis at regular intervals.

## User-Oriented Facilities:

Current estimate

Population/1,000  $\times$  2 acres = Demand (acres)

## Open Space:

Current estimate

Population/1,000  $\times$  2 acres = Demand (acres)

# (6) Transportation:

Refer to the county comprehensive plan for the adopted level of service standards.

- a. Determine the number of trips generated by the proposed project during the P.M. peak hour, using the most recent edition of ITE's Trip Generation, with no adjustment for internal capture or passerby trips.
- b. If the project is calculated to generate more than fifty (50) P.M. peak-hour trips, a transportation study shall be done. The report shall be signed and/or sealed by a registered professional engineer.
  - 1. If a transportation study is not required as per section 23-261(b) of this article, the applicant is required to provide only the existing plus project directional P.M. peak-hour traffic volumes distributed to the closest functionally classified roadway link(s) from all project entrances.
  - 2. The data shall be in conformance with notes 5(C)(2)a-c of Existing Conditions below.
- e: If a transportation study is required, it shall be obtained and submitted by the applicant for a development permit at the applicant's expense.
- d. "Unacceptable degradation," for the purpose of evaluating transportation impacts on backlogged facilities, means that the number of vehicular trips per day generated by the development on the impacted link(s) exceeds two (2) percent of LOS "D" for the functional classification of the thoroughfare as given in the FDOT LOS Maximum Volume generalized tables.
- e. Requirements of transportation study:
  - 1: Preapplication meeting. A preapplication meeting between the County and the applicant is strongly recommended. The purpose of this meeting will be to review the transportation

study methodology and procedure and to determine the study period. This will typically include a P.M. peak-hour analysis; however, other time periods may also be required in the analysis.

- 2. Define study area. The study area is defined as roadways impacted by the project at four and one-half (4 ½) percent of daily LOS "D" capacity.
- 3. Existing conditions. The following existing transportation network information shall be provided:
  - i. Existing directional P.M. peak-hour traffic volumes and level of service on all county-designated collectors and arterials within the study area.
  - ii. Existing turning movement volumes at the impacted intersection(s) and intersection(s) level(s) of service.

#### Notes:

- a: The above-required data shall be no older than the previous calendar year. The data must be the most recent available from the county or from another approved source. Volumes shall be adjusted to reflect annual conditions using current FDOT seasonal adjustment factors for the county or other adjustment factors approved by the county.
- b. The above-required level(s) of service for roadways shall be determined in accordance with current FDOT Generalized Level of Service Procedures.
- c. The above-required intersection capacity(s) shall be determined using computer software based on the most recent edition of the Highway Capacity Manual, Special Report 209, Transport Research Board, National Research Counsel.
- Tables of Generalized Daily Level-of-service Maximum Volumes or associated highway capacity software will be used to determine initial highway capacities. The measurement of capacity may also be determined by substantiation in the form of engineering studies signed and sealed by a licensed professional engineer. Traffic analysis techniques must be technically sound and justifiable as determined by FDOT the county. Alterations to capacity on the state highway system beyond ranges established by agreement between the county and FDOT shall require FDOT review and approval.

- 4: Projection of background traffic. Volume(s) shall be projected for the year of the project completion. Volumes can be determined using one (1) of the following procedures:
  - i. Multiplying existing volumes by an annual growth factor provided by the county. Traffic generated by any major project approved since the traffic counts were conducted shall be included as background traffic.
  - ii. Multiply existing volumes by an annual growth factor approved by the county. This growth factor must be based on data collected on three (3) roadways in the vicinity of the project over at least the last two (2) years. Traffic generated by any major project approved since the traffic counts were conducted shall be included as background traffic.
  - iii. Develop a gravity model.
- 5. Project traffic generation. The following procedures and information shall be provided:
  - i. To determine project traffic generation, the current edition of ITE's Trip Generation shall be used.
  - ii. Identify all project land uses, amount of development and trip rates.
  - iii. Trip rates may be obtained from studies of comparable sites in the county or using data from previous traffic generation studied and are subject to the approval of the county.
  - iv. Any proposed reduction factors for capture of trips
    between land uses of a mixed use project or for passerby
    trips shall be provided by the applicant at a
    preapplication/methodology meeting and approved by
    the county.
- 6. Project traffic distribution. One of the following methods shall be used:
  - i. If the project generates fewer than one hundred (100) peak-hour trips, the distributions can be developed based on those of similar projects.
  - ii. For any project, manual gravity model distribution can be developed. The travel-time method described in chapter 3 of ITE Transportation and Land Development shall be used.

iii. For any project, a county-approved computerized distribution model, such as FSUTMS or QRS-II, can be developed.

# (6) Transportation:

- <u>a.</u> <u>Level of Service Standards</u>. The LOS requirement shall be as provided for in the county comprehensive plan.
- b. Traffic Study Requirements.
  - 1. Purpose. The purpose of the traffic study or assessment is to identify the potential impacts of new development on the county roadway network. Such a study or assessment shall provide information for making a concurrency determination on each impacted segment of the road network. The study or assessment shall identify traffic volumes on each impacted roadway, identify where the adopted level of service is exceeded, and recommend potential solutions or improvements. The study or assessment will include segment and intersection analysis where appropriate or otherwise required.
  - 2. LDTA. Land Development Traffic Assessment ("LDTA") shall refer to a traffic study which has been prepared in accordance with the standards and methodology set forth in "Hernando County Traffic Study Procedures," by Tindale-Oliver & Associates (January 2008), as may be updated from time to time. The LDTA may be classified as "Minor" or "Major."
  - 3. Trip Assignment. No traffic study will be required for developments generating less than 100 average daily trips according to the ITE Trip Generation Manual (most current edition). Trips will be assigned by the county to determine if adequate capacity is available on the road network in the impacted area. If the adopted level of service on the impacted roadway is exceeded, the applicant, at its expense, will be required to submit a Minor LDTA in accordance with the adopted study criteria.
  - 4. Minor LDTA. If the project is calculated to generate more than one hundred (100), but less than one thousand (1,000) average daily trips according to the ITE Trip Generation Manual (most current edition), a Minor LDTA shall be submitted by the applicant.
  - Major LDTA. If the project is calculated to generate more one thousand (1,000) average daily trips according to the ITE Trip Generation Manual (most current edition) a Major LDTA shall be submitted by the applicant.
  - 6. <u>Comprehensive Plan Amendment</u>. For applications that involve large scale plan amendments (i.e. 10 acres or more of land), and

for small scale plan amendments that generate over 1,000 average daily trips according to the ITE Trip Generation Manual (most current edition), a comprehensive plan amendment traffic study meeting LDTA standards and requirements shall be submitted in conjunction with the application. Further, to the extent applicable, the study will include the data and analysis required by Rule Chapter 9J-5, Florida Administrative Code. Notwithstanding the foregoing, if the plan amendment encompasses 10 acres or more of land but generates less than 1,000 average daily trips, then the applicant may perform a 5 year concurrency analysis in lieu of the foregoing if approved in advance by the county.

- 7. Development of Regional Impact. For all applications which involve a development of regional impact (DRI), the applicant's traffic study shall include data and analysis relative to the Application for Development Approval (for the DRI) prepared in accordance with the methodology prescribed by Rule 9J-2.045, Fla. Admin. Code, and s. 380.06, Florida Statutes, as may be amended or renumbered from time to time. The requirements under this provision are in addition to any other traffic study or LDTA that may be required pursuant to this article
- 8. Signed and Sealed by Professional Engineer. All traffic studies and assessments required under this section shall be prepared, signed, and sealed by a Professional Engineer registered and practicing in the State of Florida, qualified to perform traffic studies and assessments, and in accordance with professionally recognized methodology and practices.
- 9. Applicant's Expense. If a LDTA, a comprehensive plan amendment traffic study and/or a development of regional impact traffic study pursuant to this section is required, it shall be prepared and submitted by the applicant at the applicant's expense.

## (7) Public Schools:

- a. The level of service (LOS) standards will be used to determine whether sufficient school capacity exists to accommodate future residential development.
- <u>b.</u> The LOS standards shall be applied consistently to all schools of the same type (elementary schools, middle schools, high schools).
- <u>c.</u> The LOS standards for schools shall be calculated as a percentage of FISH Capacity as follows:
  - 1. Elementary: 100% of Permanent FISH Capacity for Permanent Student Stations, and 100% of Permanent FISH Capacity for Core Facilities (whichever is the greater number will be used for calculating student capacities for LOS).

- 2. Middle School: 100% of Permanent FISH Capacity for Permanent Student Stations, and 100% of Permanent FISH Capacity for Core Facilities (whichever is the greater number will be used for calculating student capacities for LOS).
- 3. <u>High School: 100% of Permanent FISH Capacity for Permanent Student Stations</u>, *and* 100% of Permanent FISH Capacity for Core Facilities (whichever is the greater number will be used for calculating student capacities for LOS).
- 4. Magnet/lottery schools will maintain the LOS standard for the type of school for which it is intended (elementary, middle, or high).
- 5. For purposes of the this subsection, "Core Facilities" shall mean 'Permanent Cafeteria Capacity' based on FISH standards.

(Ord. No. 91-27, § 11, 7-31-91; Ord. No. 2009-

#### Sec. 23-266. Alternative demand calculations.

If the applicant claims the standards provided in the demand calculations are not applicable to the proposed project, the applicant shall submit appropriate documentation, based upon professionally accepted methodology and practices, supporting the proposed alternative demand calculation to the county. Any alternative calculation standard for potable water, sewage treatment, drainage, solid waste disposal, parks and transportation shall be subject to review and approval of by the county. Any alternative calculation standard for public schools shall be subject to review and approval of by the school district.

(Ord. No. 91-27, § 12, 7-31-91)

#### Sec. 23-267. Appellate procedures.

Any appeal of a denial of a certificate of concurrency shall be to the board of county commissioners within thirty (30) days of the decision.

(Ord. No. 91-27, § 13, 7-31-91)

# Sec. 23-268. Transportation Proportionate fair-share mitigation.

- (a) Purpose and intent. The purpose of this section is to establish a method whereby the impacts of development on transportation facilities can be mitigated by the cooperative efforts of the public and private sectors, to be known as the proportionate fair-share program, as required by and in a manner consistent with section 163.3180(16), Florida Statutes.
  - (b) Findings.
    - (1) Hernando County Board of County Commissioners finds and determines that transportation capacity is a commodity that has a value to both the public and private sectors and that the county proportionate fair-share program:

- a. Provides a method by which the impacts of development on transportation facilities can be mitigated by the cooperative and creative efforts of the public and private sectors;
- b. Allows developers to proceed under certain conditions, notwithstanding the failure of transportation concurrency, by contributing their proportionate fair share of the cost of expanding or improving a transportation facility;
- c. Contributes to the provision of adequate public facilities for future growth and promotes a strong commitment to comprehensive facilities planning, thereby reducing the potential for moratoria or unacceptable levels of traffic congestion; and
- d. Maximizes the use of public funds for adequate transportation facilities to serve future growth, and may, in certain circumstances, allow the county to expedite transportation improvements by supplementing funds currently allocated for transportation improvements in the capital improvements element.
- (c) Applicability. The proportionate fair-share program shall apply to any development project in Hernando County where the project's traffic impact study or the county planning director (or his designee) determines that there is insufficient capacity on one or more segments to satisfy the development project's transportation concurrency requirements. The proportionate fair-share program does not apply to developments of regional impact (DRIs) using proportionate fair share under section 163.3180(12), Florida Statutes, or to developments exempted from concurrency as provided in this article.
  - (d) General requirements.
    - (1) An applicant whose project meets the criteria of this section may choose to satisfy transportation concurrency requirements by making a proportionate fair share contribution, pursuant to the following requirements:
      - a. The proposed development is consistent with the comprehensive plan and applicable land development regulations, and
      - b. The five-year schedule of capital improvements in the county capital improvements element (CIE) includes one or more transportation improvements that, upon completion, will provide sufficient capacity for the deficient segments to accommodate the traffic generated by the proposed development.
    - (2) The county may choose to allow an applicant to satisfy transportation concurrency for a deficient segment, through the proportionate fair-share program, by the developer contributing to an improvement that, upon completion, will create additional capacity on the deficient segment sufficient to accommodate the additional traffic generated by the applicant's proposed development even if the improvement project for the deficient segment is not contained in the five-year schedule of capital improvements in the CIE where:

- a. The board of county commissioners holds an advertised public hearing to consider the proportionate share agreement and corresponding future changes to the five-year CIE; and
- b. The county adopts, by ordinance or resolution, a commitment to add the improvement to the five-year CIE. To qualify for consideration under this section, the proposed year schedule of capital improvements in the improvement must be reviewed by the board of county commissioners, and determined to be financially feasible pursuant to section 163.3180(16)(b)1, Florida Statutes, consistent with the comprehensive plan, and in compliance with the provisions of this ordinance. Financial feasibility for this section means that additional contributions, payments or revenue sources to fund the improvement project are reasonably anticipated during a period not to exceed ten (10) years.
- (3) If the funds allocated for the five-year schedule of capital improvements are insufficient to fully fund construction of a transportation improvement required by the concurrency management system, the county may still enter into a binding proportionate fair-share agreement with the applicant authorizing construction of that amount of development on which the proportionate fair share is calculated if the proportionate fair share amount in such agreement is sufficient to pay for one or more improvements which will, in the opinion of the government entity or entities maintaining the transportation facilities, significantly benefit the impacted transportation system.
- (4) Improvements funded by the proportionate fair-share component must be adopted into the five-year capital improvements schedule at the next annual capital improvements update.
- (5) Any improvement project proposed to meet a developer's fair-share obligation must meet design standards of the county for locally maintained roadways and those of the Florida Department of Transportation (FDOT) for the state highway system.

# (e) Application process.

- (1) Upon identification of a lack of capacity to satisfy transportation concurrency, an applicant may choose to satisfy transportation concurrency through the proportionate fair-share program pursuant to the requirements of this section.
- Prior to submitting an application for a proportionate fair-share agreement, the applicant shall attend a pre-application meeting with planning and traffic engineering staff to discuss eligibility, application submittal requirements, potential mitigation options, and related issues. If the impacted facility is on the strategic intermodal system (SIS), then the Florida Department of Transportation (FDOT) will be notified and invited to participate in the preapplication meeting.
- (3) Eligible applicants shall submit an application to the county that includes an application fee as established by resolution and the following:
  - a. Name, address, and phone number of owner(s), developer and agent;

- b. Property location, including parcel identification numbers;
- c. Legal description and survey of property;
- d. Project description, including type, intensity, and amount of development;
- e. Phasing schedule, if applicable;
- f. Description of requested proportionate fair-share mitigation method(s);
- g. Copy of concurrency application;
- h. Copy of the project's traffic impact statement (TIS) or traffic impact analysis (TIA); and
- i. Location map depicting the site and affected road network.
- Within ten (10) business days, planning staff shall review the application and certify that the application is sufficient and complete. If an application is determined to be insufficient, incomplete, or inconsistent with the general requirements of the proportionate fair-share program as indicated in this section, then the applicant shall be notified in writing of the reasons for such deficiencies within ten (10) business days of submittal of the application. If such deficiencies are not remedied by the applicant within thirty (30) days of receipt of the written notification, then the application shall be deemed abandoned. The board of county commissioners may, in its discretion, grant an extension of time not to exceed sixty (60) days to cure such deficiencies, provided that the applicant has shown good cause for the extension and has taken reasonable steps to effect a cure.
- (5) Pursuant to section 163.3180(16)(e), Florida Statutes, proposed proportionate fair-share mitigation for development impacts to facilities on the strategic intermodal system requires the concurrence of the Florida Department of Transportation (FDOT). If an SIS facility is proposed for proportionate share mitigation, the applicant shall submit evidence of an agreement between the applicant and the FDOT for inclusion in the proportionate fair-share agreement.
- (6) When an application is deemed sufficient, complete, and eligible, a proposed proportionate fair-share obligation and binding agreement will be prepared by the county or the applicant with direction from the county and delivered to the appropriate parties for review, including a copy to the FDOT for any proposed proportionate fair-share mitigation on a strategic intermodal system (SIS) facility, no later than sixty (60) days from the date at which the application was determined to be sufficient and no fewer than fourteen (14) days prior to the board of county commissioners meeting when the agreement will be considered.
- (7) The county shall notify the applicant regarding the date of the board of county commissioners meeting at which the agreement will be considered for final approval. No proportionate fair-share agreement will be effective until approved by the board of county commissioners.

- (f) Determining proportionate fair-share obligation.
  - (1) Proportionate fair-share mitigation for concurrency impacts may include, separately or collectively, private funds, contributions of land, and construction and contribution of facilities as provided in section 163.3180(16)(c), Florida Statutes.
  - (2) A development shall not be required to pay more than its proportionate fair share. The fair market value of the proportionate fair-share mitigation for the impacted facilities shall not differ regardless of the method of mitigation as provided in section 163.3180(16)(c), Florida Statutes.
  - (3) The methodology used to calculate an applicant's proportionate fair-share obligation shall be as provided for in section 163.3180(12), Florida Statutes, as follows:

The cumulative number of peak hour, peak direction trips from the complete build out of the proposed development, or build out of the stage or phase being approved, that are assigned to the proportionate share program segment divided by the change in the peak hour directional maximum service volume (MSV) of the proportionate share program segment resulting from construction of the proportionate share program improvement, multiplied by the anticipated construction cost of the proportionate share project in the year that construction will occur.

This methodology is expressed by the following formula:

Proportionate Fair Share =  $[[(Development Trips_i) \div (SV Increase_i)] \times Cost_i]$ 

(Note: In the context of the formula, the term "cumulative" does not include a previously approved stage or phase of a development.)

#### Where:

 $\Sigma = \text{Sum of all deficient links proposed for proportionate fair-share mitigation for a project.}$ 

Development  $Trips_i$  = Those trips from the stage or phase of development under review that are assigned to roadway segment "i" and have triggered a deficiency per the concurrency management system.

SV Increase<sub>i</sub> = Service volume increase provided by the eligible improvement to roadway segment "i".

Cost<sub>i</sub> = Adjusted cost of the improvement to segment "i". Cost shall consist of all improvements and associated costs, including design, right-of-way acquisition, planning, engineering, inspection, and physical development costs, directly associated with construction at the anticipated cost in the year that construction will occur.

(4) For purposes of determining proportionate fair-share obligations, the county shall determine improvement costs based upon the actual and/or anticipated

- costs of the improvement in the year that construction will occur. These costs will be determined by the county's public works department. Accepted sources for determining improvement costs may include, but not be limited to, the most recent issue of FDOT transportation costs, as adjusted, based upon the type of cross-section, and locally available data from recent projects.
- (5) If the county has accepted an improvement project proposed by the applicant, then the value of the improvement shall be based on an engineer's certified cost estimate provided by the applicant and approved by the county's public works director or other method approved by the county's public works director.
- (6) If the county has accepted right-of-way dedication for the proportionate fair share payment, credit for the dedication of the non-site related right-of-way shall be valued on the date of the dedication at one hundred twenty (120) percent of the most recent assessed value by the county property appraiser or, at the option of the applicant, by fair market value established by an independent appraisal approved by the county and at no expense to the county. Said appraisal shall assume no approved development plan for the site. The applicant shall supply a drawing and legal description of the land and a certificate of title or title search of the land to the county at no expense to the county. If the estimated value of the right-of-way dedication proposed by the applicant (based on a countyapproved appraisal) is less than the county estimated total proportionate fairshare obligation for that development, then the applicant must also pay the difference. If the estimated value of the right-of-way dedication proposed by the applicant (based on a county-approved appraisal) is more than the county estimated total proportionate fair-share obligation for the development, then the county will give the applicant roads impact fee credit for the difference.
- (g) Impact fee credit for proportionate fair-share mitigation.
  - (1) Proportionate fair-share mitigation payments for a development project shall be applied as a credit toward the roads impact fees assessed to that development project to the extent that all or a portion of the proportionate fair-share mitigation is used to address the same capital infrastructure improvements contemplated by the county's impact fee ordinance.
  - (2) Impact fee credits for a proportionate fair-share contribution will be determined when the roads impact fee obligation is calculated for the proposed development. If the applicant's proportionate fair-share obligation is less than the development's anticipated roads impact fee for the specific stage or phase of development under review, then the applicant must pay the remaining impact fee amount.
  - (3) A proportionate fair-share contribution is intended to mitigate the transportation impacts of a proposed development at a specific location. As a result, any roads impact fee credit based upon proportionate fair-share contributions for a proposed development may not be transferred to any other location.
  - (4) The amount of roads impact fee (RIF) credit for a proportionate fair-share contribution may be up to but shall not exceed the project's proportionate fair share amount. and will be determined based on the following formula:

RIF Credit = [(Proportionate fair share impacted roadways' VMT) : (Total project VMT)] × (Total project roads impact fee liability)

#### Where:

VMT (Vehicle miles of travel on a link) = (length of link) × (number of trips assigned to that link)

Total project VMT = Total vehicle miles of travel on all links impacted by proportionate fair share project

(5) A proportionate fair share impact fee credit shall be applied consistent with the following formula:

Applicant payment = [(Total project roads impact fees assessed) + (Proportionate share payment)] - (RIF CREDIT)

- (h) Proportionate fair-share agreements.
  - (1) Upon executing a proportionate fair-share agreement (agreement) and satisfying other concurrency requirements, an applicant shall receive county certificate of concurrency approval. Should the applicant fail to apply for building permits within the time frame provided for in the county concurrency certificate, then the project's concurrency vesting shall expire, and the applicant shall be required to reapply. Once a proportionate share payment for a project is made and other impact fees for the project are paid, no refunds shall be given. All payments, however, shall run with the land.
  - (2) Payment of the proportionate fair-share contribution for a project and payment of other impact fees assessed to that project shall be due and must be paid prior to the effective date of the proportionate fair share agreement. The effective date shall be specified in the agreement and shall be the date the agreement is approved by the board or its designee.
  - (3) All developer improvements accepted as proportionate fair share contributions must be completed within three (3) years of the issuance of the first building permit for the project which is the subject of the proportionate fair share agreement and be accompanied by a security instrument that is sufficient to ensure the completion of all required improvements. The security instrument shall conform to the subdivision construction security requirements utilized by the county development department. It is the intent of this article that any required improvements be completed within three (3) years of the issuance of the first building permit for the project which is the subject of the proportionate fair share agreement.
  - (4) Dedication of necessary right-of-way for facility improvements pursuant to a proportionate fair-share agreement must occur prior to the effective date of the proportionate fair share agreement.
  - (5) Any requested change to a development project subsequent to issuance of a development order shall be subject to additional proportionate fair-share

- contributions to the extent the change would increase project costs or generate additional traffic that would require mitigation.
- (6) Applicants may withdraw from a proportionate fair-share agreement at any time prior to the execution of the agreement. The application fee and any associated advertising costs to the county are nonrefundable.
- (7) The county may enter into proportionate fair-share agreements for selected corridor improvements to facilitate collaboration among multiple applicants on improvements to a shared transportation facility.
- (i) Appropriation of fair-share revenues.
  - (1) Proportionate fair-share revenues shall be placed in the appropriate project account for funding of scheduled improvements in the county capital improvements element, or as otherwise established in the terms of the proportionate fair-share agreement. Proportionate fair-share revenues may also be used as the fifty (50) percent local match for funding under the FDOT Transportation Regional Incentive Program (TRIP).
  - (2) In the event a scheduled facility improvement is removed from the capital improvements element (CIE), then the proportionate fair share revenues collected for its construction may be applied toward the construction of alternative improvements within that same corridor or sector where the alternative improvement will mitigate the impacts of the development project on the congested roadway(s) for which the original proportionate fair share contribution was made.

(Ord. No. 2006-19, § 2, 11-21-06; Ord. No. 2009-

# Sec. 23-269. Public school facilities proportionate share mitigation.

- (a) Purpose and intent: The purpose of this section is to establish a method whereby the impacts of proposed residential development on public school facilities can be mitigated by the developer in situations where the proposed project creates or increases a capacity deficit within one or more school types (elementary, middle, high), based on the adopted LOS standard, within the subject CSA and that such capacity deficit cannot be cured by available capacity in an adjoining CSA and whereby the developer agrees to mitigate such capacity deficit through an acceptable binding commitment consistent with s. 163.3180(13), Florida Statutes, as such may be amended or renumbered from time to time.
- (b) Findings: Hernando County Board of County Commissioners finds that allowing developers the ability to enter into proportionate share mitigation agreement:
  - (1). Provides a method by which the impacts of residential development on public school facilities can be mitigated by the cooperative and creative efforts of the public and private sectors;
  - (2) Allows developers to proceed under certain conditions, notwithstanding the failure of public school facilities concurrency, by contributing their proportionate fair share of the cost of providing, expanding or improving a public school facility; and,

- (3) Contributes to the provision of adequate public facilities for future growth and promotes a strong commitment to comprehensive facilities planning, thereby reducing the potential for moratoria or unacceptable levels of overcrowding at public school facilities.
- (c) <u>Applicability</u>. The proportionate fair-share program shall apply to any residential development project in Hernando County where the project's impacts creates or increases a capacity deficit within one or more school types (elementary, middle, high), based on the adopted LOS standard, within the subject CSA and that such capacity deficit cannot be cured by available capacity in an adjoining CSA. The proportionate fair-share program does not apply to developments exempted from concurrency as provided in this article.
- (d) General requirements; An applicant whose project meets the criteria of this section may choose to satisfy public school facilities concurrency requirements by making a proportionate fair share contribution, pursuant to the following requirements:
  - (1) The proposed development is consistent with the comprehensive plan and applicable land development regulations;
  - (2) The school district determines that the proposed project will create or increase a capacity deficit within one or more school types (elementary, middle, high), based on the adopted LOS standard, within the subject CSA and that such capacity deficit cannot be cured by available capacity in an adjoining CSA; and
  - (3) The developer is willing to enter into and execute a legally binding commitment (via an acceptable proportionate share mitigation agreement) which mitigates the actual capacity deficit created by the proposed project in a fair and proportionate manner.

# (e) Mitigation Alternatives

- (1) <u>Procedures.</u> In the event the proposed project meets the requirements for proportionate share contribution, then the following procedure shall be used.
  - a. The applicant (developer) shall initiate in writing a mitigation negotiation period with the school district in order to establish an acceptable form of mitigation proportionate with the project's impact on an existing or actual capacity deficit, pursuant to s. 163.3180(13)(e), Florida Statutes, the county's comprehensive plan, and this article.
  - <u>b.</u> Acceptable forms of mitigation may include:
    - <u>i.</u> The donation, construction, or funding of school facilities sufficient to offset the demand for public school facilities to be created by the proposed development.
    - <u>ii.</u> Construction of a charter school that complies with the requirements of s. 1002.33(18), Florida Statutes.
    - iii. The creation of mitigation banking based on the developer's construction and/or financing of a public school facility in exchange for the right to sell excess capacity credits (the selling

of excess credits shall be limited to that area within the subject CSA or any abutting CSA) and as may be further limited by this article, and subject to review and approval by the school district.

## <u>c.</u> <u>Mitigation negotiation period:</u>

- <u>i.</u> If within 90 days of the date the applicant initiates the mitigation negotiation period, the applicant and the school district are able to agree to an acceptable form of mitigation, a legally binding proportionate share mitigation agreement shall be executed by the applicant and the school board (together with the county) which sets forth the terms of the mitigation, including such issues as the amount, nature, and timing of donations, construction, or funding to be provided by the developer, and any other matters necessary to effectuate mitigation in accordance with the county's comprehensive plan and this article. The proportionate share mitigation agreement shall specify the amount and timing of any impact fee credits or reimbursements, if any, that the developer expects to receive in connection with its mitigation payment/donation under said agreement.
- ii. The school district may grant up to two (2) ninety 90-day extensions to the mitigation negotiation period.
- iii. If, after 90 days, together with any allowed extensions, the applicant fails to proffer an acceptable proportionate share mitigation agreement, then the school district will issue a written finding of no available capacity which the school district shall send to the applicant with a copy to county.
- (2). <u>Standards</u>. The following standards apply to any proposed proportionate share mitigation agreement:
  - a. Relocatable classrooms will not be accepted as mitigation.
  - b. Mitigation shall be directed to projects on the school district's financially feasible 5 year work program that the school district agrees will satisfy the demand created by that development approval, and shall be assured by a legally binding proportionate share mitigation agreement between the school board, the county, and the applicant. The development agreement shall be executed prior to the issuance of the applicable subdivision plat, site plan or functional equivalent in the development review process.
  - c. <u>Student generation formula</u>. The <u>Student generation formula used for calculating mitigation shall be as follows:</u>

Number of Student Stations (by school type) = Number of Dwelling units (by housing type) x Student Generation Multiplier (by housing type and school type)\* [\* Student Generation Multipliers shall be based upon the best available data and professionally accepted methodology and the most recent supporting data and analysis promulgated by the school district]

- d. Cost per student station. For purposes of this article, Cost Per Student
  Station estimates shall include, at a minimum, all costs of providing
  instructional and core capacity including land, site improvements,
  design, buildings, equipment, furniture, and costs of financing (if
  applicable). The capital costs associated with transportation of students
  shall not be included in the Cost Per Student Station estimate used for
  mitigation.
- e. All mitigation pursuant to this section must be proportionate to the demand for public school facilities to be created by the actual development of the property and based upon an existing and actual school capacity deficit (as determined pursuant to this article) within one or more school types (elementary, middle, high).
- (3) <u>Calculation of proportionate mitigation share</u>. The proportionate mitigation share amount shall be calculated as follows:

Proportionate Share Amount = Number of Student Stations (by school type) x Cost per Student Station (by school type)\*\*

[\*\* The above formula shall be calculated for each housing type within the proposed development and for each school type (elementary, middle, high) for which a capacity deficiency has been identified. The sum of these calculations shall be the proportionate share amount for the development under review.]

- (4) Credits. The applicant shall be entitled to a credit against its mitigation obligation for any public school facilities impact fees and other exactions (i.e. contributions of land and/or facilities improvements) imposed by county ordinance or contained within a development order or development agreement between the applicant and the county or school district for the same need on a dollar for dollar basis at fair market value.
- district agrees to the developer's proffered proportionate share mitigation agreement, then the school district must commit to adding the improvement required for mitigation to its 5 year work program and the county must commit to amending its capital improvement element and capital improvement schedule accordingly. The agreement shall include the landowner's commitment to continuing renewal of the development agreement upon its expiration.

(Ord. No. 2009-)

Secs. 23-269270--23-279. Reserved.

SECTION II. Amending Chapter 23 (Planning), Article III (Impact Fees), Division 2 (Educational Facilities Impact Fee), Section 23-73 (Exemptions). Section 23-73 is hereby amended to read as follows, with underlined matter added and struck-through matter deleted:

## Sec. 23-73. Exemptions.

The following shall be exempted from payment of the public educational facilities impact fee:

- (1) Alteration or expansion of an existing residential building where no additional units are created and where the use is not changed.
- (2) The construction of accessory buildings or structures.
- (3) The replacement of a residential land use unit with a new unit of the same type and use.
- (4) The replacement of a lawfully permitted building, mobile home, or structure, the building permit for which was issued on or before the effective date of this division or the replacement of a building, mobile home or structure that was constructed subsequent thereto and for which the correct public educational facilities impact fee, which was owed at the time the building permit was applied for, was paid or otherwise provided for, with a new building, mobile home, or structure of the same use and at the same location.
- (5) A building permit for which the public educational impact thereof has been or will be paid or otherwise provided for pursuant to a written agreement, zoning approval or development order which, by the written terms thereof, clearly and unequivocally was intended to provide for the full mitigation of such impact by enforcement of the agreement, zoning approval or development order, and not by the application of this division.
- (6) A building permit which does not result in any additional impact on public educational facilities as sufficiently demonstrated by the applicant and approved by the school district.
- (7) The construction of any nonresidential building or structure.

An exemption must be claimed by the feepayer <u>prior to or</u> at the time of the issuance of <u>a the first</u> building permit <u>for vertical construction</u>. <u>It shall be the responsibility of the feepayer to provide</u> reasonable and sufficient supporting documentation for any exemption claimed. Any exemption not so claimed shall be deemed waived by the feepayer <u>Any claim for exemption made after the issuance of the first building permit for vertical construction shall not be considered by the county and any right to make said claim shall be deemed waived by the property owner.</u>

(Ord. No. 86-26, § 10, 10-28-86; Ord. No. 93-7, § 10, 3-25-93; Ord. No. 96-15, § 10, 7-16-96; Ord. No. 97-15, § 10, 7-7-97; Ord. No. 01-16, § 10, 10-23-01, Ord. No. 2009-\_\_)

SECTION III. AMENDING APPENDIX A (ZONING), ARTICLE II (GENERAL REGULATIONS), SECTION 4 (GENERAL REGULATIONS FOR VEHICLES), SUBECTION A (OFFS-STREET PARKING SPACE AND ACCESS). Appendix A (Zoning), Article II (General Regulations), Section 4 (General regulations for vehicles), Subsection A (Off-street parking space and access) is amended to read as follows, with underlined matter added and struck-through matter deleted:

A. Off-street parking space and access:

- (1) Shall be provided for all buildings and uses on the premises or, if approved by the administrative official, may be located within four hundred (400) feet of the premises it serves and/or may be consolidated into a large parking area serving other buildings and uses; provided, however, that such off-street parking space shall be maintained, regulated and enforced as if it were actually located on the premises it is designed to serve.
- (2) Shall be constructed to county parking lot standards as approved by the governing body and shall have vehicular access to a street or alley; provided, that:
  - (a) Places of public assembly, public and private schools offering academic courses, and non-commercial amusement facilities may have up to fifty (50) percent of the parking spaces (including aisles) surfaced with grass, lawn or other materials as designated in the county parking lot standards For permanent, reserve parking; however, if parking demand is such that said grass, lawn or other material is caused to be damaged or destroyed to the extent that said grass or lawn ceases to grow, or the other material otherwise causes a nuisance to the neighborhood, then paving of such an area in accordance with this section may be required by the administrative official;
  - (b) Stadiums, arenas and other such similar facilities utilized in a noncontinuous, occasional manner may have all nonemployee parking spaces (excluding aisles) surfaced with grass, lawn or other materials as designated in the county parking lot standards for permanent reserve parking; however, if parking demand is such that said grass, lawn or other material is caused to be damaged or destroyed to the extent that said grass or lawn ceases to grow, or the other material otherwise causes a nuisance to the neighborhood, then paving of such an area in accordance with this section may be required by the administrative official;
  - (c) Single-family detached residential dwellings shall not be required to provide paved parking spaces or access except for aprons accessing paved streets.
  - (d) Alternative paving materials and pervious parking areas may be approved by the County Engineer.
- (3) Shall have a landscaped separation as provided for and contained in the standards set forth in the Community Appearance Ordinance.
- (4) Minimum off-street parking space requirements for trucks shall be one space for every truck operated by the establishment on the premises.
- Off-street parking; fractional measurements. When units or measurements determining the number of required off-street parking spaces result in the requirement of a fractional space, then a fraction having a value of less than five-tenths (0.5) shall be construed to be the next lower number of parking spaces, and fractions having a value equal to or greater than five-tenths (0.5) shall be construed to be the next higher number of parking spaces.
- (6) Minimum off-street parking space requirements for automobiles shall be as follows:
  - (a) Single-family detached dwelling: 2.0 spaces per dwelling unit.

- (b) Two (2) or more family dwelling and single-family attached: 1.5 spaces per dwelling unit for one and two bedroom units, 2.0 spaces per unit for 3 or more bedroom units.
  - For multifamily projects which are dedicated to affordable housing as defined in s. 420.0004, Florida Statutes, or workforce housing as defined in s. 420.5095, Florida Statutes, as such statutes may be amended or renumbered from time to time, then the afore-stated minimum parking space requirements may be reduced by up to ten percent (10%) of the total required. The burden shall be on the applicant to demonstrate to the satisfaction of the administrative official, through reasonable and appropriate documentation, that a reduction under this provision is warranted.
- (c) Lodging house, boarding or rooming house: 1 space per sleeping room PLUS 1 space per resident manager.
- (d) Dormitory, fraternity or sorority house: 1.5 spaces per every two (2) students based on maximum capacity PLUS I space for every resident manager.
- (e) Comparison goods stores, convenience goods stores, antique stores, secondhand stores, and personal service establishments:
  - 1. General: 5 spaces per 1,000 square feet of building floor area.
  - 2. Flea market: 10 spaces per 1,000 square feet of area devoted to sales.
  - 3. Furniture, major appliance: 2 spaces per 1,000 square feet of building area.
- (f) Domestic and business service establishments, publishing and printing service establishments, domestic and business repair establishments, and domestic rental establishments: 5 spaces per 1,000 square feet of building area.
- (g) Business, professional and nonprofit organizations offices, public offices, and research development and testing laboratories: 4 spaces per 1,000 square feet of building area PLUS 3 spaces per doctor/dentist/therapist.
- (h) Business training schools: 2 spaces per 1,000 square feet of building area PLUS 0.8 spaces per student enrolled on the premises.
- (i) Restaurant: 0.4 spaces per seat based on maximum customer capacity PLUS 1 space per drive-through customer service window plus 1 space per employee for the largest shift.
- (j) Drive-in restaurant: 1 space per drive-through customer service window PLUS 1 space per employee of the largest shift.
- (k) Commercial amusement establishments, non-commercial amusement facilities, and motion picture theaters:
  - 1. General: 0.3 spaces per seat based on maximum capacity of auditorium, stadium, arena, theater or similar place of assembly; or 0.3 spaces per

person based on maximum capacity; or 15 spaces per 1,000 square feet of building and/or land area devoted to assembly or recreation use on the premises.

- 2. Bowling: 4 spaces per lane.
- 3. Golf: 4 spaces per green PLUS 1 space per driving range position.
- 4. Gun/archery range: 3 spaces per target position PLUS 1 space per employee.
- 5. Miniature golf: 2 spaces per green PLUS 1 space per employee.
- 6. Racquet court: 2 spaces per court.
- 7. Skating: 5 spaces per 1,000 square feet of building area.
- (1) Motel and Hotel: 1.1 spaces per sleeping unit PLUS 1 space per resident manager PLUS 0.2 spaces per restaurant seat based on maximum customer capacity.
- (m) Automotive dealer establishments, tire and automotive accessory establishments, automotive specialty establishments, automotive equipment rental establishments, gasoline service stations, automobile and truck repair establishments, public transportation terminals, motor freight transportation establishments, and aircraft establishments: 1.5 spaces per person regularly employed on the premises PLUS 5 spaces per 1,000 square feet of building area devoted to retail selling of merchandise, goods and products.
- (n) Farm equipment and supply establishments, and building material establishments: 1.5 spaces per person regularly employed on the premises PLUS 5 spaces per 1,000 square feet of building area devoted to retail selling of merchandise, goods and products.
- (o) Heating fuel and ice establishments, construction service establishments and landscaping service establishments: 1.5 spaces per person regularly employed on the premises.
- (p) Veterinarian and animal hospital service establishments: 1.8 spaces per person regularly employed on the premises PLUS 3 spaces per veterinarian.
- (q) Mortuaries, funeral homes and crematories: 20 spaces per 1,000 square feet of building area devoted to slumber rooms, parlors or individual mortuary rooms PLUS 0.3 spaces per seat based on maximum capacity of funeral service chambers or chapel.
- (r) Manufacturing, wholesale and storage establishments, outdoor advertising service establishments, and laundry and dry cleaning plants: 0.7 spaces per person regularly employed on the premises based on the largest single employment shift.
- (s) Primary and secondary educational facilities: the greater of:

- 1. I space per staff member PLUS 3 spaces for visitor parking.
- 2. 0.2 spaces per student above the 9th grade level
- 3. 0.3 spaces per seat in public assembly areas
- (t) Cultural facilities: 0.3 spaces per seat or 10 spaces per 1,000 square feet of building and/or land area devoted to assembly or visitor use on the premises.
- (u) Places of public assembly: 0.3 spaces per seat on basis of maximum capacity of auditorium or principal place of assembly.
- (v) Hospitals: 1.6 spaces per bed based on maximum patient capacity.
- (w) Nursing care homes: 0.3 spaces per bed based on maximum capacity.
- (x) Congregate care homes and facilities and Community residential homes:
  - 1. 0.5 spaces per bed based on maximum capacity.
  - 2. The parking for Congregate care homes facilities and Community residential homes may be surfaced with grass or lawn; however, if parking demand is such that said grass or lawn is caused to be damaged or destroyed to the extent that said grass or lawn ceases to grow, then paving of such an area in accordance with this section may be required by the county administrative official.
- (y) Marine establishments: 1 space per person regularly employed on the premises PLUS 5 spaces per 1,000 square feet of building area devoted to retail selling of merchandise, goods and products PLUS 2 spaces per 5 wet or dry boat slips.
- (z) Call centers: 1 space per employee or workstation, whichever is greater.
- (7) Where a facility is combined for multiple use, the total amount of required parking shall be calculated on a combined basis.

# Shared parking provision:

When any land or building is under the same ownership, or able to provide assurance of the continued operation and proper maintenance of the shared parking facility, and the proposed development includes two or more land uses (excluding residential), the number of minimum required parking spaces may be computed by multiplying the minimum number of parking spaces normally required for each land use by the appropriate percentage shown in the shared parking credit table below for each of the time periods indicated. The number of parking spaces required is then determined by adding the results in each column. The column with the greatest number of parking spaces is the minimum parking required.

2
3
4
5
6
8
9
10
11
12
13
14
15 16
17
18
19
20
21
22
23
24 25
26
27
28
29
30
31
32
33 34
<ul><li>34</li><li>35</li></ul>
36
37
38
39
40
41
42
43 44
44
46
47
48
49
50

Land Use	Weekday 6:00 a.m 6:00 p.m.	6:00 p.m	Weekend 6:00 a.m 6:00 p.m.	6:00 p.m midnight	Nighttime midnight 6:00 a.m.
Office and industrial	100%	10%	10%	5%	5%
Retail and personal services	60%	90%	100%	70%	5%
Hotel/motel	75%	100%	75%	100%	75%
Restaurant	50%	100%	100%	100%	10%
Indoor theater and commercial recreation	40%	100%	80%	100%	10%

- (8) The amount of off-street parking space required shall be interpreted by the administrative official.
- (9) Off-street parking space designed to serve nonresidential buildings and use located in nonresidential zoning districts shall not be permitted to be located in residential zoning districts.
- (10) Existing off-street parking space for any premises shall not be reduced unless it exceeds the below the minimum requirements of this ordinance.
- (11) Any existing use without conforming off-street parking space shall not be required to conform with the requirements of this ordinance at the time of any alteration, change of use or expansion of the use unless there is a resulting increase in parking space demand. If an increase results, then the total required parking must conform to county parking lot standards.
- (12) Off-street parking facilities and other vehicular facilities both required and provided shall:
  - (a) Be identified as to purpose and location when not clearly evident;
  - (b) Provide that access to parking, including access and aisles providing access to parking spaces, be constructed to county parking lot standards approved by the governing body;
  - (c) Be drained to county drainage standards approved by the governing body.
- (13) All off-street parking and loading areas shall be well maintained; free of potholes, debris, weeds, broken curbs, and broken wheel stops; clearly striped; and with all lighting in working condition.
- (14) Any parking areas to be used by the general public shall provide suitable, marked parking spaces for handicapped persons. The number, design and location of these spaces shall be consistent with county parking lot standards and applicable state and federal laws.

SECTION IV. AMENDING APPENDIX A (ZONING), ARTICLE V (ADMINISTRATION), SECTION 8 (SPECIAL EXCEPTION USE REGULATIONS), SUBSECTION B (SPECIAL EXCEPTION GENERAL REQUIREMENTS). Appendix A (Zoning), Article V (Administration), Section 8 (Special exception use regulations), Subsection B (Special exception general standards) is amended to read as follows, with underlined matter added and struck-through matter deleted:

- B. Special exception general standards. All special exception uses shall be subject to the following regulations:
  - (1) Uses. The premises of a A special exception use shall be used for only those buildings, uses and accessory buildings specifically indicated by the commission, and shall not exceed the maximum size, density, intensity, number of units or other measurement or limiting factors so indicated, in it's the approval of the special exception use.
  - (2) Compatibility. The tract of land must be suitable for the type of special exception use proposed by virtue of its location, shape, topography and the nature of surrounding development.
  - (3) Standards. Required standards and regulations for special exception uses and buildings are as follows:
    - (a) All special exception uses shall be subject to the general regulations for structures and uses, lots and yards and vehicles contained in this ordinance for principal building and single lot development as well as the specific dimension and area regulations for lots and structures in the specific zoning district in which the special exception use is proposed.
    - (b) Minimum lot frontage on a street shall be sufficient to permit properly spaced and located access points designed to serve the type of special exception use proposed. The proposed use shall not attract inappropriate traffic volumes, noise or congestion. Wider spacing between access points and intersection street right-of-way lines should be required when the lot has more than the minimum required frontage on a street. All access points shall be specifically approved by the administrative official.
    - (c) All buildings should be located an adequate distance from all property lines and street right-of-way lines. Greater building setback lines should be required when the lot has more than the minimum lot area required or when deemed necessary to protect surrounding properties.
    - (d) Landscaped separation shall be provided along all property lines and along all streets serving the premises in conformance with the Hernando County Community Appearance Ordinance and as required by the planning and zoning commission. The premises shall be permanently screened from adjoining and contiguous properties by a wall, fence, evergreen hedge and/or other approved enclosure when deemed necessary to buffer the special exception use from surrounding areas.
    - (e) The use shall be of a similar architectural scale to existing neighborhood development or take advantage of an existing building for its purposes.
    - (f) Visual and functional conflict between the proposed use and nearby neighborhood uses, if existent, shall be minimal.
    - (g) For special exception uses on local streets, traffic generation rates and traffic distribution rates associated with the proposed use will be reviewed to determine whether they exceed those typically associated with local street traffic.

- (4) Signs permitted: Sign location and size shall be indicated on the site plan submitted with the special exception use permit. The planning and zoning commission may approve signage up to the maximum allowed in the land development regulations regarding signs.
- (5) Special exception runs with the land. A special exception applies to the property for which it is granted and not to the individual who applies for it. A special exception which has not been discontinued as provided for herein, voluntarily relinquished by the property owner or has become void by operation of law is transferable to any future owner of the land, but it cannot: (i) be transferred by the applicant/property owner to a different site; (ii) be expanded as to size, density, intensity, number of units or other measurement or limiting factor(s) imposed in connection with its original approval; (iii) be changed as to approved use, or (iv) have new uses added, Further, the special exception shall become null and void if the parcel of land granted the special exception is reduced in size from the original approval size, the use for which the special exception is granted is discontinued for a period of two (2) consecutive years or the property owner voluntarily relinquishes the special exception use by notifying the county in writing. Nothing herein shall prevent a property owner that has lost, discontinued or relinquished any special exception use from reapplying by filing a new application and paying all required fees.
- (6) Expansion/change of special exception use. Any expansion of a special exception use as to size, density, intensity, number of units or other measurement or limiting factors imposed in connection with its original approval or any change of approved use or any addition of a new use will be treated as a new application, with the property owner filing a new application and paying all required fees in accordance with this article, and subject to public hearing and approval.

SECTION V. AMENDING APPENDIX A (ZONING), ARTICLE VIII (PLANNED-DEVELOPMENT PROJECT), SECTION 1 (PLAN DEVELOPMENT PROJECTS). Appendix A (Zoning), Article VIII (Planned-Development Projects), Section 1 (Planned development Projects) is amended to read as follows, with underlined matter added and struck-through matter deleted:

# Section 1. General provisions for Planned development projects.

All planned development projects shall meet the following requirements for development:

[Subsections A. through O. remain unchanged]

P. Duration of Master Plan. The failure of the applicant to initiate substantial performance within two (2) years from date of approval by the governing body shall render the master plan null and void unless a longer duration period is specifically set forth in a valid and unexpired DRI development order or a valid and unexpired development agreement between the applicant and the county. If a planned development project requires subsequent conditional plat approval, then 'substantial performance' shall mean that the applicant has obtained conditional plat approval during this two year the duration period and the applicant is diligently pursuing the next stage of development approval in accordance with all applicable time frames. If a planned development project does not require plat approval, then 'substantial performance' shall mean that the applicant has obtained a building permit for vertical construction relating to the primary or principal building for non-residential projects or has obtained building permits for the first phase of dwelling units for residential projects during this two year the duration period. Should these subsequent time frames not be adhered to, then the master plan shall be deemed

1 null and void. A master plan that has been deemed null and void under this provision 2 cannot be revived except by the applicant starting the process anew including filing a 3 new application and paying all required fees. 4 5 SECTION VI. AMENDING APPENDIX A (ZONING), ARTICLE VIII (PLANNED-DEVELOPMENT PROJECT), SECTION 2 (PLAN STANDARDS). Appendix A (Zoning), Article VIII (Planned-Development 6 7 Projects), Section 2 (Plan Standards) is amended to read as follows, with underlined matter added and 8 struck-through matter deleted: 9 10 Section 2: Plan Standards 1] 12 For all Planned Development Projects, the applicant shall submit a master plan to the Planning 13 Department. The master plan shall show all of the following, to the extent applicable: 14 15 1. Location and approximate acreage of all proposed land uses, including the location of all proposed uses, identification of all dwelling unit types, and identification of any special 16 design features; 17 18 19 2. External access roads and the approximate location and design of proposed access 20 points; 21 22 Major internal access roads, proposed circulation plan and access points to individual 3. 23 pods; 24 The location and extent of any existing natural features, wetlands, listed flora and fauna; 25 4. or other unique features; and any surveys associated with these features; 26 27 28 Separation distances between land uses; 5. 29 30 Surrounding zoning; 6. 31 32 7. Surrounding land uses; 33 34 Parcel dimensions and existing site conditions; 8. 35 9. 36 Location of Flood Plains; 37 38 10. Topographical information; 39 40 11. Location of existing and proposed Drainage Retention Areas; 41 42 Perimeter project setbacks and building heights; 12. 43 44 13. Internal project setbacks; 45 46 14. Individual lot setbacks; 47 48 15. Intensity/density of the proposed project; 49 Portions of the property, if any, restricted to senior or age-restricted residents, or 50 16. restricted to affordable housing as defined in s. 420.0004, Florida Statutes, or restricted 51

to workforce housing as defined in s. 420.5095, Florida Statutes, as such statutes may be amended or renumbered from time to time; and,

16 17. Depending upon the location, complexity or size of the proposed project the planning staff may request additional information necessary to complete the review of the project.

This shall be considered a preliminary master plan at time of submittal of the rezoning amendment petition. The Governing Body may require that the master plan be revised to meet any additional conditions. If the Governing Body requires such a revision, the applicant must submit a revised master plan, meeting all conditions, within thirty (30) days of the approval of the Planned Development Project of the rezoning or the rezoning shall become null and void following the action by the Governing Body. In no event shall the applicant receive any subsequent development approval from the county until such time the applicant has submitted a revised master plan meeting the requirements of this provision.

SECTION VII. AMENDING APPENDIX A (ZONING), ARTICLE VIII (PLANNED-DEVELOPMENT PROJECT), SECTION 3 (NARRATIVE STANDARDS). Appendix A (Zoning), Article VIII (Planned-Development Projects), Section 3 (Narrative Standards) is amended to read as follows, with underlined matter added and struck-through matter deleted:

#### Section 3: Narrative Standards

For all Planned Development Projects, the applicant shall submit a narrative. The narrative, at a minimum, shall discuss each of the following items:

- 1. Proposed land uses and approximate acreage of land uses;
- 2. Proposed density levels for the residential development (if applicable)/intensity of commercial (in square footage);
- 3. Separation distances for the differing land uses within, and external to, the proposed PDP;
- 4. Proposed setbacks, minimum sizes for individual lots, and building heights;
- 5. Condition of and impact on natural features;
- 6. Discussion of the impact on infrastructure, including but not limited to transportation, water, drainage, sanitary sewer, parks, recreation, and solid waste and public school facilities, along with any necessary data and analysis required to demonstrate that adequate public facilities will be available;
- 7. Discussion on any improvements proposed to the infrastructure to maintain and demonstrate adequate public facilities;
- 8. Proposed uses within all the pods;
- 9. Existing land uses on the site and the adjacent site;
- 10. Concept of the development plan, including project phasing if applicable;
- 11. Identification, and justification of, any proposed deviations from the design standards;

COUNTY

- 12. If the project or any portion involves dedicated senior or age-restricted housing, or is restricted to affordable housing as defined in s. 420.0004, Florida Statutes, or workforce housing as defined in s. 420.5095, Florida Statutes, as such statutes may be amended or renumbered from time to time, then a description of such housing shall be included in the narrative. The county shall require a separate development agreement with the applicant and/or evidence of recordable deed restrictions or such other recordable instrument acceptable to the county which memorializes and enforces such commitment to provide senior or age-restricted housing, affordable housing, and/or work-force housing.
- 12 13. Depending upon the location, complexity or size of the proposed project the planning staff may request additional information necessary to complete the review of the project.

This shall be considered a preliminary narrative at time of submittal of the request for zoning amendment petition. The Governing Body may require that a PDP narrative be revised to meet any additional conditions. If the Governing Body requires such a revision, the applicant must submit a revised narrative, meeting all conditions, within thirty (30) days of the approval of the Planned Development Project of the rezoning or the rezoning shall become null and void following the action by the Governing Body. In no event shall the applicant receive any subsequent development approval from the county until such time the applicant has submitted a revised narrative meeting the requirements of this provision.

**SECTION VIII.** Severability. It is declared to be the intent of the Board of County Commissioners that if any section, subsection, clause, sentence, phrase, or provision of this ordinance is for any reason held unconstitutional or invalid, the invalidity thereof shall not affect the validity of the remaining portions of this ordinance.

**SECTION IX.** Repeal of Conflicting Ordinances. The provisions of any other Hernando county ordinance that are inconsistent or in conflict with the provisions of this Ordinance are repealed to the extent of such inconsistency or conflict.

**SECTION X.** Inclusion in the Code. It is the intention of the Board of County Commissioners of Hernando County, Florida, and it is hereby provided, that the provisions of this Ordinance shall become and be made a part of the Code of Ordinances of Hernando County, Florida. To this end, any section or subsection of this Ordinance may be renumbered or relettered to accomplish such intention, and the word "ordinance" may be changed to "section, "article," or other appropriate designation.

**SECTION XI.** Effective date. This ordinance shall take effect immediately upon filing with the Department of State.

BE IT ORDAINED BY THE BOARD OF COUNTY COMMISSIONERS OF HERNANDO COUNTY in Regular Session this 8th day of December, 2009.

By:

HERNANDO COUNTY, FLORIDA

DAVID D. RUSSELL, JR.

BOARD OF COUNTY COMMISSIONERS

**CHAIRMAN** 

Approved as to Form and Legal Sufficiency

George T. Kirk, Assistant County Attorne